

Terminally Ill Adults (End of Life) Bill

RUNNING LIST OF ALL AMENDMENTS IN COMMITTEE OF THE WHOLE HOUSE

*Tabled up to and including
23 September 2025*

[Amendments marked ★ are new or have been altered]

Clause 1

LORD FALCONER OF THOROTON

- ★ Clause 1, page 1, line 6, after “person” insert “has a preliminary discussion with a registered medical practitioner (see section 5) and”

Member's explanatory statement

This is a drafting change.

BARONESS BERGER

- ★ Clause 1, page 1, line 17, after “life” insert “because of their terminal illness”

Member's explanatory statement

This amendment and others in the name of Baroness Berger would mean that someone is only eligible for assistance in ending their own life under this Act if their clear, settled and informed wish to end their life is because of their terminal illness and not for any other reason.

Clause 2

LORD FALCONER OF THOROTON

- ★ Clause 2, page 2, line 7, leave out subsection (2) and insert –

“(2) Where –

- (a) a person does not eat or drink, or limits their eating or drinking, because of a mental disorder, and
- (b) their not eating or drinking, or limited eating or drinking, causes them to have an illness or disease,

the person is not regarded for the purposes of this Act as terminally ill by virtue of the illness or disease.”

Member's explanatory statement

This amendment clarifies the intended effect of the subsection (namely, excluding from the definition of “terminally ill” any illness or disease caused by the person not eating or drinking, where not eating or drinking occurs as a result of a mental disorder), and expressly provides that the subsection also covers cases of limited eating or drinking.

BARONESS PARMINTER

- ★ Clause 2, page 2, line 18, at end insert —

“(5) For the avoidance of doubt, the physical effects of a mental disorder, such as an eating disorder, would not alone make a person eligible to meet the conditions in subsection (1)(a) and (1)(b).”

Member's explanatory statement

This amendment seeks to prevent people with physical effects or complications, including severe malnutrition, that result from eating disorders from meeting the eligibility criteria for terminal illness under this Act.

Clause 5

LORD GOODMAN OF WYCOMBE

- ★ Clause 5, page 3, line 6, leave out “is under any duty to” and insert “may”

Member's explanatory statement

This amendment, connected to another in the name of Lord Goodman, seeks to prohibit medical professionals from raising assisted dying as an option unless explicitly requested by the person.

LORD GOODMAN OF WYCOMBE

- ★ Clause 5, page 3, line 8, leave out subsection (2)

Member's explanatory statement

This amendment, connected to another in the name of Lord Goodman, seeks to prohibit medical professionals from raising assisted dying as an option unless explicitly requested by the person.

LORD FALCONER OF THOROTON

- ★ Clause 5, page 3, line 17, leave out from “must” to end of line 18 and insert “take all reasonable steps to ensure that there is effective communication between the practitioner and the person (including, where appropriate, using an interpreter).”

Member's explanatory statement

This amendment clarifies the effect of subsection (4).

Clause 6

BARONESS MONCKTON OF DALLINGTON FOREST

- ★ Clause 6, page 3, line 38, at end insert “, or
- (b) with a person who has a learning disability or autism unless a family member is present.”

Member's explanatory statement

This amendment seeks to ensure that a health professional cannot raise assisted dying with a person who has a learning disability or autism unless a family member is present.

Clause 8

LORD FALCONER OF THOROTON

- ★ Clause 8, page 4, line 16, leave out from “must” to end of line 17 and insert “, when aged 18 or over—
- (a) have a preliminary discussion with a registered medical practitioner, and
- (b) after having had such a discussion, make a declaration that they wish to be provided with such assistance (a “first declaration”).”

Member's explanatory statement

This amendment provides that a person must have a preliminary discussion with a practitioner when aged 18 or over before making a first declaration.

LORD GOODMAN OF WYCOMBE

- ★ Clause 8, page 4, line 17, at end insert —
- “(1A) A person is only eligible to make a declaration under subsection (1) if they have completed a psychiatric or psychological evaluation no more than one month before making the declaration which states that they are not suffering from depression, anxiety or cognitive impairments.”

Member's explanatory statement

This amendment seeks to ensure that the person must undertake a psychiatric or psychological evaluation before making the first declaration.

LORD GOODMAN OF WYCOMBE

- ★ Clause 8, page 4, line 17, at end insert —
- “(1A) A person is only eligible to make a declaration under subsection (1) if they have attended a private interview with a trained professional no more than one month before making the declaration and that professional has stated in a report that they are satisfied that the person is making their declaration in the absence of any external pressure.

- (1B) For the purposes of subsection (1A), a “trained professional” is a qualified social worker or a trained independent advocate.”

Member's explanatory statement

This amendment seeks to ensure that, before making the first declaration, the person has met with a social worker who will assess whether they are subject to any coercion or pressure.

LORD GOODMAN OF WYCOMBE

- ★ Clause 8, page 4, line 17, at end insert –

- “(1A) A person is only eligible to make a declaration under subsection (1) if they have completed a standardised legal and medical competency test no more than one month before making the declaration to assess their cognitive function and decision-making capacity.”

Member's explanatory statement

This amendment seeks to ensure that a person cannot make a first declaration until their capacity has been assessed with a standardised legal and medical competency test.

LORD HUNT OF KINGS HEATH

- ★ Clause 8, page 4, line 40, at end insert –

- “(iia) a declaration that they have been offered a referral to a registered medical practitioner who specialises in appropriate palliative, hospice or other care, including symptom management and psychological support, for the purpose of further discussion, and that they either did or did not accept that offer;”

Member's explanatory statement

This amendment would ensure that the person seeking assistance informs the assessing doctor that they were offered the referral to a palliative care specialist set out in section 5(5)(c), and whether or not they accepted.

LORD FALCONER OF THOROTON

- ★ Clause 8, page 5, line 39, leave out subsection (10)

Member's explanatory statement

This amendment omits provision that duplicates the effect of subsection (8)(d) (note “domestic abuse” is defined by clause 56(2) to include controlling or coercive behaviour and economic abuse).

Clause 9

LORD JOPLING

- ★ Clause 9, page 6, line 15, at end insert —
 - “(c) they have not witnessed a declaration more than twice in the previous four years.”

LORD GOODMAN OF WYCOMBE

- ★ Clause 9, page 6, line 15, at end insert —
 - “(6) The witness mentioned in section 8(2)(c)(ii) must append a criminal record disclosure and declaration of financial interests to the declaration.”

Member's explanatory statement

This amendment, connected to others in the name of Lord Goodman, seeks to ensure that the witness or proxy always supplies a criminal record disclosure and declaration of financial interests when undertaking this role.

Clause 10

BARONESS BERGER

- ★ Clause 10, page 6, line 29, after “life” insert “because of their terminal illness”

Member's explanatory statement

This amendment and others in the name of Baroness Berger would mean that someone is only eligible for assistance in ending their own life under this Act if their clear, settled and informed wish to end their life is because of their terminal illness and not for any other reason.

LORD FALCONER OF THOROTON

- ★ Clause 10, page 6, line 39, at end insert —
 - “(ia) the Commissioner, and”

Member's explanatory statement

This amendment requires the coordinating doctor to give a copy of the report about the first assessment to the Voluntary Assisted Dying Commissioner.

Clause 11

BARONESS BERGER

- ★ Clause 11, page 7, line 39, after “life” insert “because of their terminal illness”

Member's explanatory statement

This amendment and others in the name of Baroness Berger would mean that someone is only eligible for assistance in ending their own life under this Act if their clear, settled and informed wish to end their life is because of their terminal illness and not for any other reason.

LORD FALCONER OF THOROTON

- ★ Clause 11, page 8, line 5, leave out from “to” to end of line 6 and insert “section 12(4) and (7) (sharing of specialists’ opinions etc).”

Member's explanatory statement

This is a drafting change (consequential on subsection (4) being added to clause 12).

LORD FALCONER OF THOROTON

- ★ Clause 11, page 8, line 15, at end insert —
 “(iia) the Commissioner, and”

Member's explanatory statement

This amendment requires the independent doctor to give a copy of the report about the second assessment to the Voluntary Assisted Dying Commissioner.

LORD FALCONER OF THOROTON

- ★ Clause 11, page 9, line 18, leave out subsection (13)

Member's explanatory statement

This amendment omits provision that duplicates the effect of subsection (10)(c) (note “domestic abuse” is defined by clause 56(2) to include controlling or coercive behaviour and economic abuse).

Clause 12

LORD HUNT OF KINGS HEATH

- ★ Clause 12, page 9, line 29, after “appropriate,” insert “enquiries of any registered medical practitioner to whom the person has been referred for further discussion under section 5(5)(c),”

Member's explanatory statement

This amendment would require that, where the person has opted to be referred to a palliative care specialist following a preliminary discussion, the assessing doctor must make enquiries of that specialist to inform their assessment.

LORD FALCONER OF THOROTON

- ★ Clause 12, page 10, line 24, leave out from “must” to end of line 25 and insert “take all reasonable steps to ensure that there is effective communication between the assessing doctor and the person being assessed (including, where appropriate, using an interpreter).”

Member's explanatory statement

This amendment clarifies the effect of subsection (5).

LORD FALCONER OF THOROTON

- ★ Clause 12, page 10, line 41, leave out subsection (8)

Member's explanatory statement

This amendment removes subsection (8) on the basis that it is not appropriate (subsection (7) requires an opinion to be shared with the independent doctor in any event, so the question is whether the independent doctor has doubt about a matter within subsection (6)(a) or (b) despite having seen the opinion).

Clause 13

LORD FALCONER OF THOROTON

- ★ Clause 13, page 11, line 13, leave out subsection (3) and insert—
 - “(3) Where a referral is made under subsection (2) to a registered medical practitioner (“the new independent doctor”)—
 - (a) the coordinating doctor must provide the new independent doctor with a copy of the report mentioned in subsection (1)(b), and
 - (b) if the new independent doctor is satisfied as to all of the matters mentioned in section 11(2)(a) to (e), their report under section 11 about the second assessment must set out their reasons for disagreeing with the independent doctor referred to in subsection (1) of this section.”

Member's explanatory statement

This amendment clarifies the effect of the subsection and provides for any explanation of a difference in opinion between the independent doctors to be included in the report under clause 11 (which will be given to the people mentioned in subsection (5)(b) of that clause).

Clause 17

BARONESS BERGER

- ★ Clause 17, page 14, line 24, at end insert “because of their terminal illness;”

Member's explanatory statement

This amendment and others in the name of Baroness Berger would mean that someone is only eligible for assistance in ending their own life under this Act if their clear, settled and informed wish to end their life is because of their terminal illness and not for any other reason.

LORD FALCONER OF THOROTON

- ★ Clause 17, page 14, line 41, after “is” insert “(subject to subsection (5))”

Member's explanatory statement

This amendment clarifies that the requirement under subsection (4) to hear from certain people in person or by live video or audio link is subject to the power of the panel under subsection (5) to rely on pre-recorded material.

Clause 19

BARONESS BERGER

- ★ Clause 19, page 17, line 6, after “life” insert “because of their terminal illness”

Member's explanatory statement

This amendment and others in the name of Baroness Berger would mean that someone is only eligible for assistance in ending their own life under this Act if their clear, settled and informed wish to end their life is because of their terminal illness and not for any other reason.

Clause 25

BARONESS BERGER

- ★ Clause 25, page 21, line 21, after “life” insert “because of their terminal illness”

Member's explanatory statement

This amendment and others in the name of Baroness Berger would mean that someone is only eligible for assistance in ending their own life under this Act if their clear, settled and informed wish to end their life is because of their terminal illness and not for any other reason.

Clause 26

LORD FALCONER OF THOROTON

- ★ Clause 26, page 22, line 19, leave out “section 25” and insert “sections 25 and 28 to 30”

Member's explanatory statement

This amendment, and my amendment to this clause at page 22, line 32, provide that where the coordinating doctor authorises another practitioner to perform the functions under clause 25, that practitioner also performs the reporting and recording functions relating to clause 25.

LORD FALCONER OF THOROTON

- ★ Clause 26, page 22, line 28, after “subsection (2)(b)” insert “—
- (a) must provide that the practitioner must have had training about the matters mentioned in section 8(8);
 - (b) subject to that,”

Member's explanatory statement

This amendment provides that regulations under clause 26(2)(b) must require a practitioner to have had the training mentioned in clause 8(8) in order to be capable of being authorised under this clause.

LORD FALCONER OF THOROTON

- ★ Clause 26, page 22, line 32, leave out “section 25 applies” and insert “sections 25 and 28 to 30 apply”

Member's explanatory statement

See the explanatory statement for my amendment to this clause at page 22, line 19.

LORD FALCONER OF THOROTON

- ★ Clause 26, page 23, line 1, leave out subsection (7)

Member's explanatory statement

This is consequential on my amendment to this clause at page 22, line 28.

Clause 28

LORD FALCONER OF THOROTON

- ★ Clause 28, page 23, line 26, leave out from “disability” to “(other” in line 27

Member's explanatory statement

This amendment is consequential on my amendment to clause 56 at page 40, line 39.

Clause 39

BARONESS EATON

- ★ Clause 39, page 30, line 35, at end insert —
- “(iii) the circumstances in which it would not be appropriate for a person to be advised to consider discussing the request with their next of kin and other persons they are close to under section 12(2)(g);”

Member's explanatory statement

This amendment would require the Secretary of State to give guidance on when an assessing doctor might not consider it appropriate to advise a person to discuss their request for an assisted death with their loved ones, as part of the Code of Practice on the assessment on whether a person has a clear, settled and informed wish to end their own life.

Clause 41

BARONESS KEELEY

Clause 41, page 33, line 10, at end insert —

- “(5A) Regulations under this section may not make any provision that would place any duty on a care home or hospice regulated by the Care Quality Commission to perform any function under or in connection with this Act on their premises.”

Member's explanatory statement

This amendment seeks to ensure there is no obligation on a care home or hospice in England to permit the provision of assistance in accordance with this Act on their premises.

Clause 42

BARONESS KEELEY

Clause 42, page 33, line 30, at end insert —

- “(4A) Regulations under this section may not make any provision that would place any duty on a care home or hospice regulated by Care Inspectorate Wales to perform any function under or in connection with this Act on their premises.”

Member's explanatory statement

This amendment seeks to ensure there is no obligation on a care home or hospice in Wales to permit the provision of assistance in accordance with this Act on their premises.

After Clause 42

BARONESS KEELEY

After Clause 42, insert the following new Clause —

“No obligation to provide assistance: care homes and hospices

No care home or hospice which is regulated —

- (a) by the Care Quality Commission in England, or
- (b) by Care Inspectorate Wales in Wales,

is under any duty to participate in the provision of any assistance or the performance of any function under or in connection with this Act.”

Member's explanatory statement

This amendment seeks to ensure there is no obligation on a care home or hospice in England or Wales to permit the provision of assistance in accordance with this Act on their premises.

BARONESS MONCKTON OF DALLINGTON FOREST

- ★ After Clause 42, insert the following new Clause —

“Hospices: ban on participation in assisted dying services

No hospice or care home may perform any function under or in connection with this Act.”

Clause 43

BARONESS RITCHIE OF DOWNPATRICK

- ★ Clause 43, page 34, line 9, leave out from “exceptions” to end of line 10 and insert “for the following types of advertising —

- (a) communication made in reply to a particular request by an individual for information about a voluntary assisted dying service;
- (b) communication which is —
 - (i) intended for health professionals or providers of voluntary assisted dying services, and
 - (ii) made in a manner and form unlikely to be seen by potential service users.”

Member's explanatory statement

This amendment requires exceptions to the prohibition of advertising to be set out on the face of the Bill.

BARONESS RITCHIE OF DOWNPATRICK

- ★ Clause 43, page 34, line 14, after “Act” insert “or the Suicide Act 1961”

Member's explanatory statement

This amendment would ensure that the Suicide Act 1961 may not be amended by the power to make regulations under this section.

Clause 47

LORD FALCONER OF THOROTON

- ★ Clause 47, page 36, line 8, at end insert —

“(3A) When preparing a report under this section, the Secretary of State must consult the Welsh Ministers.”

Member's explanatory statement

This amendment requires the Secretary of State to consult the Welsh Ministers when preparing a report under clause 47.

Clause 48

LORD FALCONER OF THOROTON

★

Leave out Clause 48 and insert the following new Clause —

“Disability Advisory Board

- (1) The Commissioner must establish a Disability Advisory Board (“the Board”), within the period of 6 months beginning with the day on which the first appointment under section 4 (appointment of Commissioner) is made.
- (2) The Board is to consist of at least 6, and not more than 10, members appointed by the Commissioner.
- (3) Each member of the Board is to hold and vacate office in accordance with the terms and conditions of the member's appointment.
- (4) The members of the Board must include —
 - (a) at least one person with a disability who lives in England, and at least one person with a disability who lives in Wales, appearing to the Commissioner to have relevant knowledge and expertise;
 - (b) at least one other person appearing to the Commissioner to represent the interests of people with disabilities;
 - (c) at least one person appearing to the Commissioner to have relevant professional expertise (including in particular health professionals and social care professionals).
- (5) The Commissioner may pay such remuneration or allowances to members of the Board as the Commissioner may determine.
- (6) The Board must —
 - (a) within 6 months of being established, produce a report about the implementation of this Act in relation to people with disabilities and give a copy of it to the Commissioner and the Secretary of State;
 - (b) thereafter, produce an annual report about the implementation of this Act in relation to people with disabilities and the operation of this Act in relation to people with disabilities, and give a copy of it to the Commissioner and the Secretary of State.
- (7) The Commissioner may provide staff, premises, facilities or other assistance to the Board.”

Member's explanatory statement

This amendment replaces clause 48, which requires the Commissioner to establish a Disability Advisory Board and makes provision about the Board, with a new clause that contains substantially similar provision but incorporates various drafting changes.

Clause 49

LORD FALCONER OF THOROTON

★ Clause 49, page 37, line 20, at end insert—

“(3A) An annual report must contain the most recent report of the Disability Advisory Board under section (*Disability Advisory Report*) that the Commissioner has received.”

Member's explanatory statement

This amendment requires the Commissioner's annual report to contain the most recent report of the Disability Advisory Board, made under the new clause replacing clause 48, that the Commissioner has received.

LORD FALCONER OF THOROTON

★ Clause 49, page 37, line 24, leave out “such” and insert “the Disability Advisory Board and such other”

Member's explanatory statement

This amendment requires the Commissioner to consult the Disability Advisory Board when preparing an annual report.

Clause 50

LORD FALCONER OF THOROTON

★ Clause 50, page 38, line 19, at end insert—

“(4) The Secretary of State must consult the Welsh Ministers when undertaking the review under subsection (1)(a).”

Member's explanatory statement

This amendment requires the Secretary of State to consult the Welsh Ministers when carrying out the review under this clause of the operation of the Act (resulting from this Bill).

After Clause 50

LORD FORSYTH OF DRUMLEAN

After Clause 50, insert the following new Clause —

“Funding for provisions of this Act: protection for hospice funding

No funding required for the implementation or operation of this Act may be redirected from existing budgets allocated to hospice care.”

Clause 54

LORD FALCONER OF THOROTON

- ★ Clause 54, page 40, line 5, at end insert “22,”

Member's explanatory statement

This amendment provides that regulations under clause 22 (independent advocates) are subject to the draft affirmative procedure.

LORD CAMPBELL-SAVOURS

Clause 54, page 40, line 6, after “43” insert “, or (Expiry and renewal)”

Member's explanatory statement

This amendment is linked to another in the name of Lord Campbell-Savours, which provides that for the three years after assistance to end a person's life is first provided, the Act is subject to three annual renewals. This amendment seeks to ensure that the regulations-making provision for the renewal of the Act is subject to the affirmative resolution procedure.

Clause 56

LORD FALCONER OF THOROTON

- ★ Clause 56, page 40, line 39, at end insert —

““disability” has the meaning given by section 6 of the Equality Act 2010;”

Member's explanatory statement

This amendment defines “disability” for the purposes of the Bill.

LORD BANNER

- ★ Clause 56, page 41, line 37, at end insert —

“(5) Section 3 of the Human Rights Act 1998 (interpretation of legislation) does not apply in relation to the interpretation of this Act or in relation to the interpretation

of any regulations or other measure (including codes of practice) made pursuant to it.”

Member's explanatory statement

This amendment disapplies section 3 of the Human Rights Act 1998 so as to minimise the risk of the words used in this Bill (or in secondary legislation and other measures that are in future made pursuant to it) being interpreted in an unforeseeable manner.

Clause 57

BARONESS COFFEY

- ★ Clause 57, page 41, line 40, leave out subsections (2) and (3)

Member's explanatory statement

This removes extra changes to the Bill made to extend certain sections to other parts of the United Kingdom, which were not in the Bill originally presented to the Commons, nor considered in committee stage in the House of Commons.

LORD FALCONER OF THOROTON

- ★ Clause 57, page 41, line 42, leave out “31(8)” and insert “31”

Member's explanatory statement

This amendment provides that all of clause 31 extends to (i.e. forms part of the law of) Scotland (as well as England and Wales).

Clause 58

LORD FALCONER OF THOROTON

- ★ Clause 58, page 42, line 4, after “that section,” insert “section (Disability Advisory Board)”

Member's explanatory statement

This amendment provides that the new clause replacing clause 48 (Disability Advisory Board) comes into force one year after Royal Assent.

After Clause 58

LORD CAMPBELL-SAVOURS

- ★ After Clause 58, insert the following new Clause—

“Expiry and renewal

- (1) This Act is repealed unless renewed under the provisions set out in this section.
- (2) Within three months of the first, second and third anniversary of the day on which assistance to end a person’s life is first provided under sections 8 to 30 of this Act,

the Secretary of State must, by regulations, make provision for the renewal of this Act.

- (3) If the regulations are not approved within three months of the relevant anniversary, then the Act is repealed.
- (4) If the Act is renewed following each of the three anniversaries then the Act remains permanently in force.”

Member's explanatory statement

This amendment seeks to provide that for the three years after assistance to end a person's life is first provided, the Act is subject to three annual renewals. If on one of these occasions the Act is not renewed, it permanently expires. Following three years and three successful renewals, the Act remains permanently in force.

Schedule 2

LORD FALCONER OF THOROTON

- ★ Schedule 2, page 48, line 18, leave out “, including coercive control and financial abuse”

Member's explanatory statement

This amendment omits provision that duplicates the effect of the definition of “domestic abuse” in clause 56(2) (which includes controlling or coercive behaviour and economic abuse).

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RUNNING LIST OF ALL AMENDMENTS IN COMMITTEE OF THE WHOLE HOUSE

*Tabled up to and including
23 September 2025*

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