AMENDMENTS TO BE MOVED ON REPORT

Clause 1

LORD HOPE OF CRAIGHEAD LORD ANDERSON OF IPSWICH

Clause 1, page 2, line 38, at end insert –

- "(6) The Secretary of State must lay before each House of Parliament guidance as to how the provisions of this Act are to be read and given effect in a way that is compatible with the Convention rights within the meaning of the Human Rights Act 1998.
- (7) Guidance under subsection (6) does not have effect until approved by each House of Parliament."

Member's explanatory statement

This amendment directs attention to the statement in the Government's ECHR memorandum that the clauses which it identifies as engaging with Convention rights are compatible, and to the need for guidance to be given to those by whom the provisions of this Bill are to be applied.

After Clause 2

LORD COAKER

After Clause 2, insert the following new Clause –

"Negotiating objective: migration removal agreements

- (1) It must be a negotiating objective of His Majesty's Government to negotiate with relevant States formal legally binding agreements to facilitate removals required under section 2.
- (2) Relevant international partners include (but are not limited to) the States listed in section 58 (inadmissibility of certain asylum and human rights claims).
- (3) Within the period of one month beginning with the day on which this Act is passed, and every three months thereafter, the Secretary of State must—

HL Bill 148(g) 58/3

(a) publish a report outlining the status of negotiations with relevant States on the establishment of formal legally binding agreements to facilitate removals, and

(b) lay the report before both Houses of Parliament."

Member's explanatory statement

This new Clause would require the Government to seek formal return agreements with other states, including Albania and EU member states, and to report regularly to Parliament on the status of those negotiations.

Clause 4

LORD ETHERTON BARONESS CHAKRABARTI BARONESS LUDFORD

Clause 4, page 6, line 9, leave out paragraph (d)

Member's explanatory statement

This amendment is consequential to the amendment to clause 1 tabled by Baroness Chakrabarti and would enable an application for judicial review to be made while the applicant is in the UK regarding an act or omission in conflict with the provisions there.

LORD GERMAN

Clause 4, page 6, line 16, leave out "cannot be considered under the immigration rules" and insert "must be considered under the immigration rules if the person who made the claim has not been removed from the United Kingdom within six months of the day the claim is deemed inadmissible.

(3A) From the point at which the provisions of subsection (3) apply to a person, no other provision made by or by virtue of this Act applies to that person."

Member's explanatory statement

This amendment would require the Home Secretary to consider a protection claim or a human rights claim if the applicant has not been removed from the UK within six months of the claim being deemed inadmissible, and disapply other provisions at this point.

LORD ETHERTON

Clause 4, page 6, line 29, leave out subsection (6)

Member's explanatory statement

This amendment is consequential to the amendment removing subsection 4(1)(d).

Clause 5

LORD ALTON OF LIVERPOOL

Clause 5, page 8, line 23, at end insert –

"(9A) No person may be removed to a country listed in Schedule 1 if doing so would put that person at risk due to their protected characteristics as defined in section 4 of the Equality Act 2010."

Member's explanatory statement

This amendment seeks to ensure that asylum seekers can only be removed to countries in Schedule 1 if they would be safe there and not face any risk due to their protected characteristics.

Clause 10

BARONESS MOBARIK THE LORD BISHOP OF DURHAM BARONESS STROUD

Clause 10, page 15, leave out lines 10 to 35 and insert –

"(2D) Detention under sub-paragraph (2C) is to be treated as detention under paragraph 16(2) for the purposes of the limitations in paragraph 18B (limitation on detention of unaccompanied children).""

Member's explanatory statement

This amendment, with others to Clause 10 in the name of Baroness Mobarik, would retain existing limits on the detention of unaccompanied children (24 hours).

BARONESS MOBARIK THE LORD BISHOP OF DURHAM BARONESS STROUD

Clause 10, page 15, line 38, leave out subsection (4)

Member's explanatory statement

This amendment would retain existing limits on the detention of children (72 hours or one week with ministerial approval).

BARONESS MOBARIK THE LORD BISHOP OF DURHAM BARONESS STROUD

Clause 10, page 16, line 44, leave out from beginning to end of line 20 on page 17 and insert —

"(2B) Detention under subsection (2A) is to be treated as detention under paragraph 16(2) of Schedule 2 to the Immigration Act 1971 for the purposes of the limitations

in paragraph 18B of Schedule 2 to the Immigration Act 1971 (limitation on detention of unaccompanied children).""

Member's explanatory statement

This amendment, with others to Clause 10 in the name of Baroness Mobarik, would retain existing limits on the detention of unaccompanied children (24 hours).

BARONESS MOBARIK THE LORD BISHOP OF DURHAM BARONESS STROUD

Clause 10, page 17, line 23, leave out subsection (8)

Member's explanatory statement

This amendment, with others to Clause 10 in the name of Baroness Mobarik, would retain existing limits on the detention of unaccompanied children (24 hours).

Clause 11

LORD CARLILE OF BERRIEW

Clause 11, page 21, line 15, at end insert –

- "(7) None of the amendments made in this section permit detention that is inconsistent with the following principles
 - (a) the Secretary of State must intend to remove the person being detained and can only use the power to detain for that purpose,
 - (b) the person being removed may only be detained for a period that is reasonable in all the circumstances,
 - (c) if, before the expiry of the reasonable period, it becomes apparent that the Secretary of State will not be able to effect removal within a reasonable period, they must not seek to exercise the power of detention, and
 - (d) the Secretary of State must act with reasonable diligence and expedition to effect removal."

Member's explanatory statement

This amendment would confirm that the lawfulness of immigration detention remains subject to the principles established in the common law. It would reinstate the existing Hardial Singh principles in a single amendment and would be consistent with the JCHR's conclusion and recommendation at para 202 of the Report.

BARONESS LUDFORD LORD ANDERSON OF IPSWICH

Leave out Clause 11

Member's explanatory statement

The Hardial Singh principles provide that the reasonableness of the length of detention remains a matter for judges and not for the Secretary of State. Clause 11 provides that detention may be for such a period as, in the opinion of the Secretary of State, is reasonably necessary. The effect of this and associated amendments is to retain the current Hardial Singh principles.

Clause 12

BARONESS LUDFORD LORD ANDERSON OF IPSWICH

Clause 12, page 21, line 30, leave out paragraph (b)

Member's explanatory statement

The Hardial Singh principles provide that the reasonableness of the length of detention remains a matter for judges and not for the Secretary of State. Clause 11 provides that detention may be for such a period as, in the opinion of the Secretary of State, is reasonably necessary. The effect of this and associated amendments is to retain the current Hardial Singh principles.

BARONESS LUDFORD LORD ANDERSON OF IPSWICH

Clause 12, page 22, line 1, leave out subsection (4)

Member's explanatory statement

The Hardial Singh principles provide that the reasonableness of the length of detention remains a matter for judges and not for the Secretary of State. Clause 11 provides that detention may be for such a period as, in the opinion of the Secretary of State, is reasonably necessary. The effect of this and associated amendments is to retain the current Hardial Singh principles.

Before Clause 15

LORD SCRIVEN

Before Clause 15, insert the following new Clause –

"Children Act 1989

- (1) Upon entry or arrival into England, every child to whom section 3 of the Bill applies must have afforded to them all rights under the Children Act 1989.
- (2) Nothing in this Act may require any act or omission that conflicts with or undermines the obligations, duties or responsibilities of the Secretary of State under the Children Act 1989, in particular the principle that the child's welfare be a primary consideration and that particular regard be given to the child's wishes and feelings.
- (3) This Act must not cause any delay in ensuring that unaccompanied children become looked after as soon as the child's age has been determined."

Member's explanatory statement

This amendment ensures all children who enter or arrive in England under section 2 are afforded the rights available under the Children Act 1989. It also provides that well-established duties under that Act are not undermined by the requirements of this Bill.

Clause 24

LORD MORROW LORD CARLILE OF BERRIEW

Clause 24, page 31, line 7, leave out subsections (5) and (6) and insert –

"(5) The Secretary of State may by regulations make provision about the circumstances in which it is necessary for a person to be present in the United Kingdom to provide cooperation of the kind mentioned in subsection (3)(a)."

Member's explanatory statement

This amendment intends to remove the presumption for the purposes of Clause 24(3)(b) that it is not necessary for a person to be present in the United Kingdom to cooperate with an investigation or criminal proceedings unless there are compelling circumstances which require the person to be present for that purpose. It also removes the related requirement for the Secretary of State to have regard to guidance in determining whether there are compelling circumstances and adds a regulation-making power regarding circumstances in which it would be deemed necessary for a victim to remain in the UK to cooperate with investigations or criminal proceedings.

Clause 29

BARONESS LUDFORD

Clause 29, page 35, line 35, leave out "has ever" and insert "was over the age of 18 at the time they"

Member's explanatory statement

This amendment aims to exclude children from the provisions of Clause 29.

Clause 30

BARONESS LUDFORD

Clause 30, page 37, line 7, leave out "has ever" and insert "was over the age of 18 at the time they"

Member's explanatory statement

This amendment aims to exclude children from the provisions of Clause 30, and thereby the provisions of Clauses 31 to 34.

Clause 38

LORD ETHERTON THE LORD BISHOP OF CARLISLE LORD PADDICK

Leave out Clause 38 and insert the following new Clause –

"Serious harm suspensive claims: interpretation

- (1) The definitions in subsections (2) and (3) have effect for the purposes of section 37, this section and sections 39 to 51.
- (2) A "serious harm suspensive claim" means a claim by a person ("P") who has been given a third country removal notice that the serious harm condition is met in relation to P.
- (3) The "serious harm condition" is that P would face a real risk of serious harm if removed from the United Kingdom under this Act to the country or territory specified in the third country removal notice.
- (4) The following are examples of harm that constitute serious harm for the purposes of this Act
 - (a) death;
 - b) persecution falling within subsection (2)(a) or (b) of section 31 of the Nationality and Borders Act 2022 (read together with subsections (1) and (3) of that section) (Article 1(A)(2) of the Refugee Convention: persecution) where P is not able to avail themselves of protection from that persecution;
 - (c) torture;
 - (d) inhuman or degrading treatment or punishment;
 - (e) onward removal from the country or territory specified in the third country removal notice to another country or territory where P would face a real risk of any harm mentioned in paragraphs (a) to (d).
- (5) For the purposes of subsection (4)
 - (a) protection from persecution can be provided by
 - (i) the government of the relevant country or territory, or
 - (ii) any party or organisation, including any international organisation, controlling the relevant country or territory or a substantial part of it;
 - (b) P is to be taken to be able to avail themselves of protection from persecution if
 - the government, party or organisation mentioned in paragraph (a) takes reasonable steps to prevent the persecution by operating an effective legal system for the detection, prosecution and punishment of acts constituting persecution, and
 - (ii) P is able to access the protection."

Member's explanatory statement

This revised version of Clause 38: (1) removes any reference to "the relevant period", (2) removes any reference to irreversibility of harm, and (3) removes examples of harm that do not constitute or are unlikely to constitute serious and irreversible harm.

Clause 39

LORD ETHERTON THE LORD BISHOP OF CARLISLE LORD PADDICK

Leave out Clause 39

Member's explanatory statement

This amendment removes the power of the Secretary of State to amend section 38 by regulation by making provision about the meaning of "serious and irreversible harm".

Clause 53

BARONESS CHAKRABARTI BARONESS LUDFORD

Leave out Clause 53

Clause 54

BARONESS CHAKRABARTI BARONESS LUDFORD

Leave out Clause 54

Clause 55

LORD MURRAY OF BLIDWORTH

Clause 55, page 58, line 19, at end insert –

- "(6) The Access to Justice (Northern Ireland) Order 2003 (S.I. 2003/435 (N.I. 10)) is amended in accordance with subsections (7) and (8).
- (7) In Article 14 (decisions about provision of funded services), after paragraph (2A) insert
 - "(2AA) But paragraph (2A) does not apply to a grant of representation for the purposes of
 - (a) proceedings before the Upper Tribunal mentioned in paragraph 2(ic) of Schedule 2 (proceedings under or for the purposes of the Illegal Migration Act 2023),

- (b) proceedings before the Special Immigration Appeals Commission under or by virtue of section 2AA of the Special Immigration Appeals Commission Act 1997 (jurisdiction: appeals in relation to the Illegal Migration Act 2023), or under rules under section 5 of that Act made for the purposes of that section, or
- (c) an appeal to the Court of Appeal or the Supreme Court in respect of proceedings mentioned in sub-paragraph (a) or (b)."
- (8) In paragraph 2 of Schedule 2 (civil legal services: exceptions to excluded services), after paragraph (ib) insert—
 - "(ic) proceedings before the Upper Tribunal under any of sections 43 to 48 of the Illegal Migration Act 2023, or under Tribunal Procedure Rules made for the purposes of any of those sections,
 - (id) proceedings before the Upper Tribunal on an application for judicial review within the meaning of the Illegal Migration Act 2023 (see section 4(6) of that Act), where the application relates to that Act,".
- (9) The Civil Legal Services (General) Regulations (Northern Ireland) 2015 (S.R. (N.I.) 2015 No. 195) are amended in accordance with subsections (10) to (14).
- (10) In regulation 2 (interpretation), in the definition of "representation (higher courts)", in paragraph (f), after "2(ib)" insert ", (ic) or (id)".
- (11) In regulation 31 (applications for advice and assistance)
 - (a) in paragraph (1), after "Subject to" insert "paragraph (1A) and",
 - (b) after paragraph (1), insert
 - "(1A) An application for advice and assistance may be made to a supplier by an applicant by telephone where the applicant is being detained under paragraph 16(2C) of Schedule 2 to the Immigration Act 1971 (detention under authority of immigration officer for the purposes of the Illegal Migration Act 2023) or section 62(2A) of the Nationality, Immigration and Asylum Act 2002 (detention under authority of Secretary of State for the purposes of the Illegal Migration Act 2023).", and
 - (c) in paragraph (3), after "except where" insert "paragraph (1A),"
- (12) In regulation 32 (extensions)
 - (a) in paragraph (1), for "paragraph (2)" substitute "paragraphs (2) and (2A)", and
 - (b) after paragraph (2) insert
 - "(2A) No extension shall be required under paragraph (1) if the advice and assistance is advice and assistance mentioned in regulation 4(1)(n) of the Financial Regulations (advice and assistance relating to removal notices under the Illegal Migration Act 2023)."
- (13) In regulation 41 (applications for certificates)
 - (a) in paragraph (2), after "Subject to" insert "paragraph (2A) and",

- (b) after paragraph (2), insert
 - "(2A) An application for a certificate under this Part may be made to a supplier by an applicant by telephone where the applicant is being detained under paragraph 16(2C) of Schedule 2 to the Immigration Act 1971 (detention under authority of immigration officer for the purposes of the Illegal Migration Act 2023) or section 62(2A) of the Nationality, Immigration and Asylum Act 2002 (detention under authority of Secretary of State for the purposes of the Illegal Migration Act 2023).",
- (c) in paragraph (3), after "The applicant shall" insert ", except where paragraph (2A) applies,", and
- (d) in paragraph (3)(b), after "met" insert "(where they apply)".
- (14) In regulation 43 (determination of applications for certificates)
 - (a) in paragraph (1), for "paragraph (2)" substitute "paragraphs (2) and (3)", and
 - (b) after paragraph (2) insert
 - "(3) But paragraphs (1) and (2) do not apply to an application for a certificate in respect of
 - (a) proceedings before the Upper Tribunal mentioned in paragraph 2(ic) of Schedule 2 to the Order (proceedings under or for the purposes of the Illegal Migration Act 2023),
 - (b) proceedings before the Special Immigration Appeals Commission under or by virtue of section 2AA of the Special Immigration Appeals Commission Act 1997 (jurisdiction: appeals in relation to the Illegal Migration Act 2023), or under rules under section 5 of that Act made for the purposes of that section, or
 - (c) an appeal to the Court of Appeal or the Supreme Court in respect of proceedings mentioned in sub-paragraph (a) or (b)."
- (15) In regulation 4 of the Civil Legal Services (Financial) Regulations (Northern Ireland) 2015 (S.R. (N.I.) 2015 No. 196) (exceptions from requirement to make a determination in respect of an individual's financial resources)
 - (a) in paragraph (1), after sub-paragraph (m) insert
 - "(n) advice and assistance provided to an individual who has received a removal notice, in relation to the removal notice, and such advice and assistance
 - (i) includes advice and assistance in relation to a suspensive claim relating to the removal notice, and an application under section 45(4) of the Illegal Migration Act 2023 as regards such a claim, but
 - (ii) does not include advice and assistance in relation to an application for judicial review within the meaning of the Illegal Migration Act 2023 (see

section 4(6) of that Act) relating to the removal notice;

- (o) representation in respect of
 - (i) proceedings before the Upper Tribunal mentioned in paragraph 2(ic) of Schedule 2 to the Order (proceedings under or for the purposes of the Illegal Migration Act 2023),
 - (ii) proceedings before the Special Immigration Appeals Commission under or by virtue of section 2AA of the Special Immigration Appeals Commission Act 1997 (jurisdiction: appeals in relation to the Illegal Migration Act 2023), or under rules under section 5 of that Act made for the purposes of that section, or
 - (iii) an appeal to the Court of Appeal or the Supreme Court in respect of proceedings mentioned in paragraph (i) or (ii).";
- (b) in paragraph (3), at the appropriate places insert
 - ""removal notice" has the meaning given by section 37 of the Illegal Migration Act 2023;"
 - ""suspensive claim" has the meaning given by section 37 of the Illegal Migration Act 2023;"."

Clause 56

THE LORD BISHOP OF DURHAM BARONESS LISTER OF BURTERSETT

Clause 56, page 58, line 25, leave out subsection (2)

Member's explanatory statement

This amendment reinstates the right of appeal against age assessments in respect of putative children whom there is a duty to remove under the Bill.

THE LORD BISHOP OF DURHAM BARONESS LISTER OF BURTERSETT

Clause 56, page 58, line 34, leave out subsection (4)

Member's explanatory statement

This amendment removes a provision of the Bill that would prevent a judicial review challenge to an age assessment from serving as a barrier to the putative child's removal from the UK.

Clause 57

THE LORD BISHOP OF DURHAM BARONESS LISTER OF BURTERSETT

Clause 57, page 60, line 13, at end insert –

"(2A) The regulations must provide that the consequence mentioned in paragraph (b) of subsection (2) shall not apply if P's refusal to consent to the use of the specified scientific method was reasonable in all the circumstances."

Member's explanatory statement

The Bill provides for regulations to be made under which certain putative children may be treated as adults if they refuse to consent to scientific methods of age assessment. This amendment provides that this may not occur if the child's refusal to consent was reasonable in all the circumstances.

Clause 59

THE LORD BISHOP OF DURHAM BARONESS LISTER OF BURTERSETT BARONESS STROUD

Clause 59, page 63, line 17, at end insert –

- "(6A) The Secretary of State may not make regulations under subsection (1) specifying any limit on the number of persons who arrive under the following schemes—
 - (a) the Ukraine Sponsorship Scheme,
 - (b) the Ukraine Family Scheme,
 - (c) the Afghan Relocations and Assistance Policy, and
 - (d) the Hong Kong British National (Overseas) routes."

Member's explanatory statement

This amendment would exclude the schemes for those displaced from Ukraine, the Afghan Relocations and Assistance Policy (ARAP) and the Hong Kong BN(O) routes from the safe and legal routes cap. None of these schemes are currently capped.

After Clause 59

LORD ALTON OF LIVERPOOL

After Clause 59, insert the following new Clause –

"Safe and legal route for persons persecuted for their protected characteristics

(1) The Secretary of State must make regulations specifying a new safe and legal route for people persecuted because of their protected characteristics, and for their dependants under the age of 22, or older if those dependants cannot support themselves due to mental or physical conditions.

(2) The Secretary of State may by regulations place a cap on the number of people granted asylum under subsection (1) in any given calendar year, within the cap imposed for all arrivals under section 59 (cap on number of entrants using safe and legal routes).

(3) For the purposes of this section, "protected characteristics" has the meaning given in section 4 of the Equality Act 2010."

BARONESS STROUD LORD KIRKHOPE OF HARROGATE BARONESS HELIC

After Clause 59, insert the following new Clause –

"Duty to establish safe and legal routes

- (1) The Secretary of State must, within two months of the publication of the report required by section 60(1), make regulations specifying additional safe and legal routes.
- (2) In subsection (1), a "safe and legal route" means a route which allows relevant persons to come to the United Kingdom lawfully from abroad.
- (3) In subsection (2), a "relevant person" is
 - (a) a person who, if they were in the United Kingdom, would be a refugee within the meaning of the Convention relating to the Status of Refugees done at Geneva on 28th July 1951 and the Protocol to that Convention,
 - (b) a person who, if they were in the United Kingdom, would be eligible for a grant of humanitarian protection in accordance with the immigration rules, or
 - (c) a person who, if they were in the United Kingdom, could not lawfully be removed from the United Kingdom by virtue of Article 3 or 4 of the Human Rights Convention."

After Clause 60

BARONESS LUDFORD

After Clause 60, insert the following new Clause –

"Refugee family reunion

- (1) The Secretary of State must, within 6 months of the day on which this Act is passed, lay before Parliament a statement of changes in the rules (the "immigration rules") under section 3(2) of the Immigration Act 1971 (general provisions for regulation and control) to make provision for refugee family reunion, in accordance with this section, to come into effect after 21 days.
- (2) The statement laid under subsection (1) must set out rules providing for leave to enter and remain in the United Kingdom for family members of a person—
 - (a) with protection status,

(b) resettled through pathways 1 or 3 of the Afghan Citizens Resettlement Scheme, or

- (c) who is permitted to enter the UK through a safe and legal route specified in regulations made under section 59(1) (see also subsection (7) of that section).
- (3) The rules under subsection (1) must—
 - (a) lay down no practice which would be contrary to the 1951 Convention relating to the Status of Refugees and the Protocol to that Convention, and
 - (b) apply equally in relation to persons granted any protection status or resettled through the Afghan Citizens Resettlement Scheme.
- (4) For the purposes of this section "protection status" has the same meaning as in the immigration rules.
- (5) In this section, "family members" include a person's
 - (a) parent, if the person was under the age of 18 at the time they made an application for protection status or when they were resettled under pathways 1 or 3 of the Afghan Citizens Resettlement Scheme, including adoptive parent;
 - (b) spouse, civil partner or unmarried partner;
 - (c) child, including adopted child, who is either
 - (i) under the age of 18, or
 - (ii) over the age of 18 and dependent on the person;
 - (d) sibling, including adoptive sibling, who is either
 - (i) under the age of 18, or
 - (ii) under the age of 25, but was either under the age of 18 or unmarried at the time the person granted asylum left their country of residence to seek asylum; and
 - (e) such other persons as the Secretary of State may determine, having regard to
 - (i) the importance of maintaining family unity,
 - (ii) the best interests of a child,
 - (iii) the physical, emotional, psychological or financial dependency between a person granted protection status or resettled under pathways 1 or 3 of the Afghan Citizens Resettlement Scheme and another person,
 - (iv) any risk to the physical, emotional or psychological wellbeing of a person granted protection status or resettled under pathways 1 or 3 of the Afghan Citizens Resettlement Scheme, including from the circumstances in which the person is living in the United Kingdom, or
 - (v) such other matters as the Secretary of State considers appropriate.
- (6) For the purpose of subsection (5)
 - (a) "adopted" and "adoptive" refer to a relationship resulting from adoption, including de facto adoption, as set out in the immigration rules;

(b) "best interests" of a child is to be read in accordance with Article 3 of the 1989 UN Convention on the Rights of the Child."

Member's explanatory statement

This new Clause would make provision for leave to enter or remain in the UK to be granted to the family members of refugees and of people granted humanitarian protection.

After Clause 61

LORD COAKER

After Clause 61, insert the following new Clause –

"Organised immigration crime enforcement

- (1) The Crime and Courts Act 2013 is amended as follows.
- (2) In section 1 (the National Crime Agency), after subsection (10) insert
 - "(10A) The NCA has a specific function to combat organised crime where the purpose of that crime is to enable the illegal entry of a person into the United Kingdom via the English Channel.
 - (10B) The NCA must maintain a unit (a "Cross-Border People Smuggling Unit") to coordinate the work undertaken in cooperation with international partners in pursuit of the function mentioned in subsection (10A).""

Member's explanatory statement

This new Clause would give the National Crime Agency a legal responsibility for tackling organised immigration crime across the Channel, and to maintain a specific unit to undertake work related to that responsibility.

AMENDMENTS
TO BE MOVED
ON REPORT

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